

Message Text

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PAGE 01 STATE 006750

67

ORIGIN IO-11

INFO OCT-01 EA-07 ISO-00 NEA-10 CIAE-00 DODE-00 PM-04 H-02

INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

USIA-06 AF-06 ARA-06 EUR-12 /099 R

DRAFTED BY IO/UNP:BFOPPLE:B

APPROVED BY IO:JABAKER

EA/J:DLAMBERTSON

NEA:ALATHERTON

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P 102226Z JAN 76

FM SECSTATE WASHDC

TO USMISSION USUN NEW YORK PRIORITY

AMEMBASSY TOKYO

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E.O. 11652: GDS

TAGS: PFOR, UNSC, XF, JA

SUBJECT: US-JAPANESE CONSULTATION ON MIDDLE EAST

1. JAPANESE COUNSELOR OF EMBASSY TAKAKAZU KURIYAMA CALLED ON IO DEPUTY ASSISTANT SECRETARY BAKER ON JANUARY 9 WITH INSTRUCTIONS TO INFORM USG OF JAPANESE POSITION ON FORTHCOMING UN SECURITY COUNCIL (SC) DEBATE ON MIDDLE EAST. KURIYAMA INDICATED THAT GOJ WOULD LIKE TO SEE ISRAEL PARTICIPATE IN DEBATE AND THAT JAPANESE DEL WOULD MAKE PUBLIC APPEAL TO ISRAEL TO DO SO AT EARLY STAGE OF SC DEBATE.

2. KURIYAMA SAID GOJ FAVORED PLO PARTICIPATION IN DEBATE UNDER AD HOC ARRANGEMENT WHICH WOULD NOT CITE RULE 37 BUT WOULD GIVE PLO SAME PREROGATIVES. REMINDED THAT GOJ HAD ABSTAINED ON SUCH A PROPOSAL AT DECEMBER 4 SC MEETING, KURIYAMA STATED THAT CURRENT DEBATE WAS OF DIFFERENT

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PAGE 02 STATE 006750

CHARACTER, ORIGINATING AS IT DID FROM SC RES 381. ASKED

IF USG WOULD INSIST ON RULE 39 AS BASIS FOR PLO PARTICIPATION, BAKER NOTED PRECEDENT-MAKING NATURE OF PARTICIPATION OF NON-STATE IN SC UNDER RULE 37 IN MANNER PREVIOUSLY RESERVED FOR UN MEMBER STATES AND SAID USG WOULD OPPOSE PLO PARTICIPATION IN THIS MANNER. RESPONDING TO

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SUGGESTION THAT IT MIGHT BE POSSIBLE TO AVOID MENTION OF APPLYING ANY SPECIFIC SC RULE, BAKER INDICATED THIS WOULD HAVE EFFECT OF CREATING NEW RULE AND WOULD WEAKEN INTEGRITY OF SC PROCEDURES.

3. WITH REGARD TO OUTCOME OF SC DEBATES KURIYAMA STATED GOJ WILL NOT SUPPORT MOVE TO AMEND SC RESES 242 AND 338 AS BASES FOR MIDDLE EAST NEGOTIATING PROCESS. HOWEVER, KURIYAMA NOTED THAT NEITHER RES ADDRESSED ISSUE OF SELF-DETERMINATION FOR PALESTINIANS AND SAID GOJ WOULD FAVOR NEW SC RES CONTAINING LANGUAGE SIMILAR TO UNGA RES 3236 (XXIX) TO DEAL WITH PALESTINIAN RIGHTS QUESTION.

KURIYAMA SAID SUCH A RES WOULD SUPPLEMENT RATHER THAN CHANGE SC 242. WHEN ASKED WHETHER NEW RES WOULD NOT THEN BE CONSIDERED PART OF PRESENT 242/338 NEGOTIATING FRAMEWORK, KURIYAMA SAID GOJ'S POLICY NOT YET CLEAR ON THIS POINT BUT THAT GOJ DID FAVOR PLO PARTICIPATION AT SOME STAGE OF GENEVA NEGOTIATING PROCESS. GOJ WOULD OPPOSE EFFORT TO BYPASS GENEVA AND BRING ENTIRE NEGOTIATING PROCESS BEFORE SC. BAKER REMARKED THAT SC DEBATE COULD PROVIDE FORUM FOR EXPRESSION OF VIEWS AND THAT US AGREED WITH GOJ VIEW THAT IT SHOULD NOT BECOME NEGOTIATING FORUM. HE ADDED THAT SC RESULTS WHICH ATTEMPTED TO ADD TO NEGOTIATING FRAMEWORK IN MANNER WHICH WAS UNACCEPTABLE TO KEY PARTIES WOULD JEOPARDIZE GENEVA NEGOTIATING FRAMEWORK. ADOPTION OF ANY NEW SC RES ALONG LINES OF UNGA RES 3236 WOULD SURELY UNDERMINE PRESENT 242/338 APPROACH TO NEGOTIATIONS AND WOULD BE OPPOSED BY USG.

4. BAKER SAID USG ACKNOWLEDGES THAT ANY MIDDLE EAST SETTLEMENT HAS TO TAKE LEGITIMATE POLITICAL INTERESTS

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PAGE 03 STATE 006750

OF PALESTINIANS INTO ACCOUNT. HOWEVER, USG BELIEVES MEANS OF TAKING THESE INTERESTS INTO ACCOUNT MUST BE WORKED OUT IN FRAMEWORK OF GENEVA NEGOTIATIONS, NOT PREJUDGED BY A SC POSITION.

5. KURIYAMA AND BAKER AGREED THAT US AND JAPANESE DELS SHOULD KEEP IN CLOSE CONTACT ON MIDDLE EAST ISSUE IN NEW YORK. KISSINGER

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Message Attributes

Automatic Decaptoning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DIPLOMATIC DISCUSSIONS, MEETINGS, FOREIGN POLICY POSITION
Control Number: n/a
Copy: SINGLE
Draft Date: 10 JAN 1976
Decapton Date: 01 JAN 1960
Decapton Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: greeneet
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976STATE006750
Document Source: CORE
Document Unique ID: 00
Drafter: BFOPPEL:B
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760010-0103
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760168/aaaacigc.tel
Line Count: 115
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: greeneet
Review Comment: n/a
Review Content Flags:
Review Date: 06 MAY 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <06 MAY 2004 by SmithRJ>; APPROVED <13 SEP 2004 by greeneet>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: US-JAPANESE CONSULTATION ON MIDDLE EAST
TAGS: PFOR, XF, JA, US, UNSC
To: USUN NEW YORK TOKYO
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006